Ont C
Hydro

ENERGY BLUEPRINT 1980

LEGISLATIVE LIBRARY OF ONTARIO
TORONTO
AUG 28 1980
RECEIVED

Contents

1. Introduction
2. B.C.'s needs — the load forecast
3. The situation today
4. Committed resources
5. Alternatives
6. Why hydroelectric is preferred
7. B.C. Hydro's export policy
8. The plan to meet your needs
9. Tomorrow's choices
10. What it will cost
11. How to pay for it
12. Where to borrow
13. Gas
14. Summary

Glossary

NTRODUCTION

B.C. Hydro has the obligation to provide the energy needs of most of the people of British Columbia. It's a challenging task, and we thought you would like to know something of the problems involved and how we go about solving them.

Forecasting future energy requirements is a complex business calling for load forecasting, long range planning and the construction as required of major projects.

The task is complicated by the changing energy requirements of our customers and the fact that it takes 10 or more years to plan and construct new major facilities. Therefore each year Hydro produces a plan which covers the next decade.

This booklet is an outline of the 1980 plan for the 10-year period to 1990, and seeks to explain what energy sources are being studied and how we expect to finance projects.

If you require any further information, please contact B.C. Hydro and Power Authority, Public Affairs Division, 970 Burrard Street, Vancouver, B.C. V6Z 1Y3

B.C.'s NEEDS — THE LOAD FORECAST

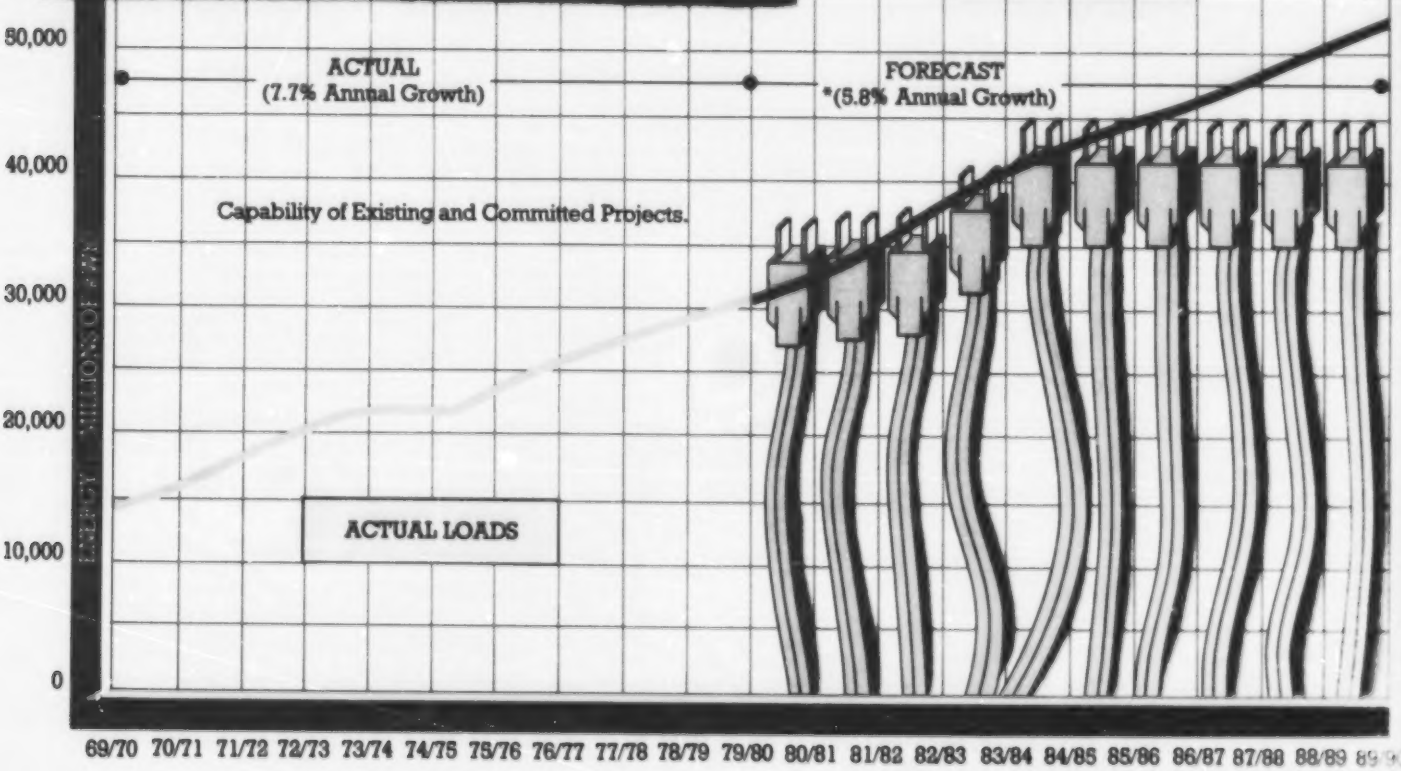
British Columbia is rich in natural resources which are in increasing demand throughout the world. It is expected that the provincial population will continue to grow, as will industrial and commercial activity. All of these factors and others point to the need for more energy in the province during the foreseeable future. It is Hydro's responsibility to assess these needs and to plan projects accordingly. Hydro's best estimate of the annual growth of future needs of its B.C. customers over the next 10 years is 5.9%, after taking into account expected economic development and factors such as growing public awareness of the need to conserve energy. It does not include any allowance for the export of electricity except for the small amounts to the communities of Point Roberts, Washington and Hyder, Alaska.

The demands on Hydro are projected to reach 45,065 GW.h by 1985/86. Currently installed generation can assure only 31,690 GW.h per annum. To this should be added the generation under construction at 7 Mile, Peace Canyon and Revelstoke which will increase the total to 44,715 GW.h per annum. Consequently new and as yet unapproved projects will be required to have an assured ability to satisfy British Columbians of sufficient electricity for 1986/87 onwards.

The illustration indicates the generating capability of the system with the increases reflecting completion of projects presently under construction. These include Revelstoke, whose first four generators are scheduled to be in operation in 1984.

GROWTH IN ELECTRIC ENERGY FOR THE B.C. HYDRO INTEGRATED SYSTEM

* NOTE: Corresponding figure for the total B.C. Hydro system is 5.9%. Total system includes isolated diesel generation.



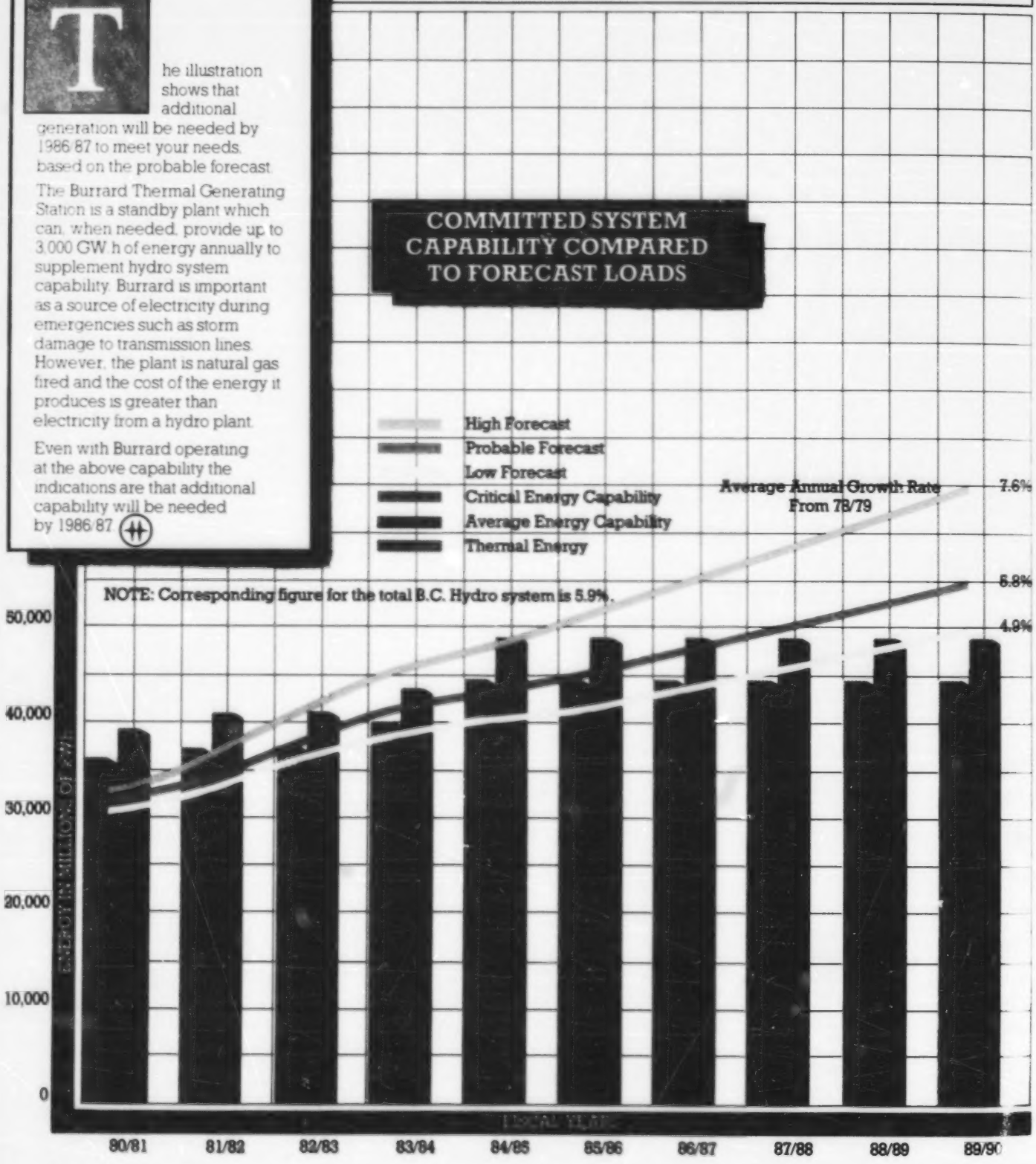
THE SITUATION TODAY

The illustration shows that additional generation will be needed by 1986/87 to meet your needs, based on the probable forecast.

The Burrard Thermal Generating Station is a standby plant which can, when needed, provide up to 3,000 GW.h of energy annually to supplement hydro system capability. Burrard is important as a source of electricity during emergencies such as storm damage to transmission lines. However, the plant is natural gas fired and the cost of the energy it produces is greater than electricity from a hydro plant.

Even with Burrard operating at the above capability the indications are that additional capability will be needed by 1986/87.

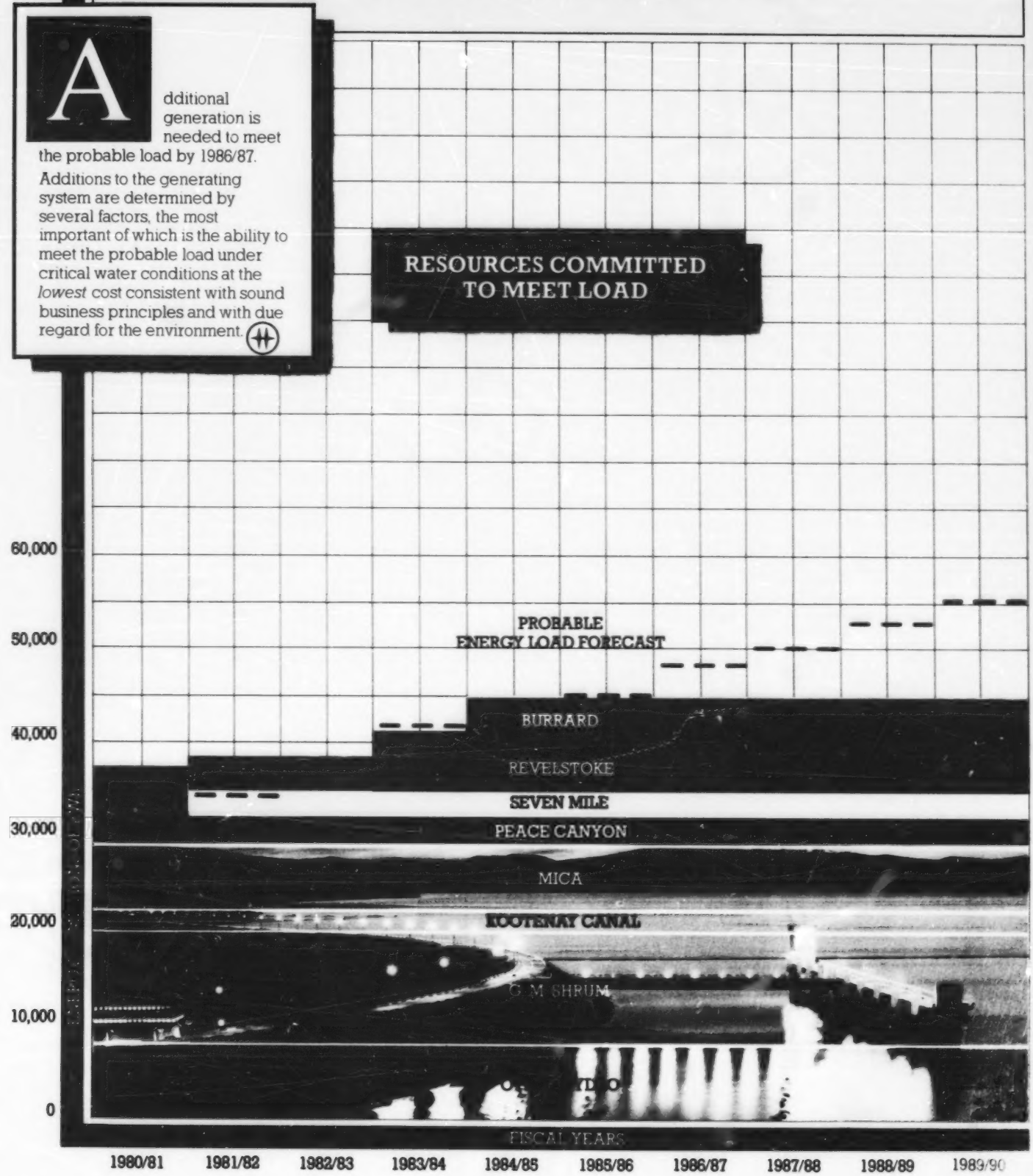
COMMITTED SYSTEM CAPABILITY COMPARED TO FORECAST LOADS



COMMITTED RESOURCES

Additional generation is needed to meet the probable load by 1986/87.

Additions to the generating system are determined by several factors, the most important of which is the ability to meet the probable load under critical water conditions at the *lowest* cost consistent with sound business principles and with due regard for the environment.



ALTERNATIVES

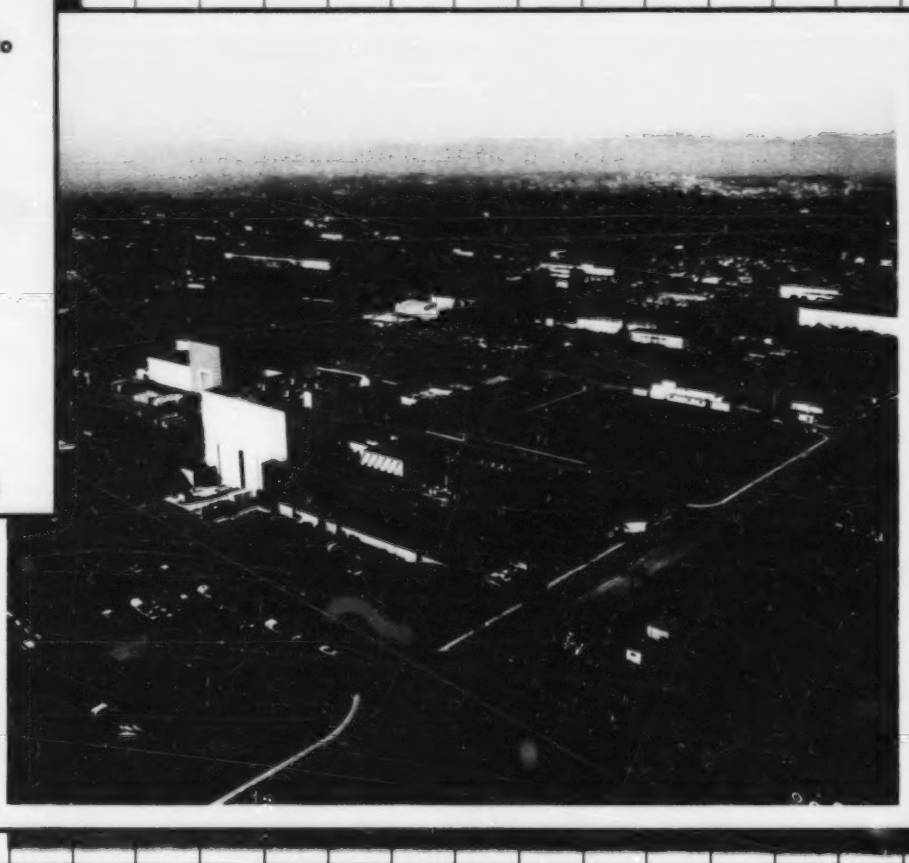
Hydro's future generating options are confined to those energy sources which have four basic attributes:

1. The energy source must be available in British Columbia;
2. It must have a well-developed technology;
3. The cost must be competitive with other available energy sources;
4. It must be acceptable to the Provincial Government and the public.

Within these parameters, Hydro's options are primarily hydroelectric and coal-fired thermal developments.

Under study, but not yet able to meet B.C. Hydro's criteria for viability:

- Geothermal power
- Solar heating
- Photovoltaic cells
- Solar thermal electric
- Conversion
- Wind energy
- Tidal power
- Wave power
- Ocean currents
- Thermal gradients
- Biomass energy
- Coal gasification
- Fluidized bed combustion
- Magnetohydrodynamics
- Energy storage methods



B.C. Hydro's new research and development facility in Surrey.

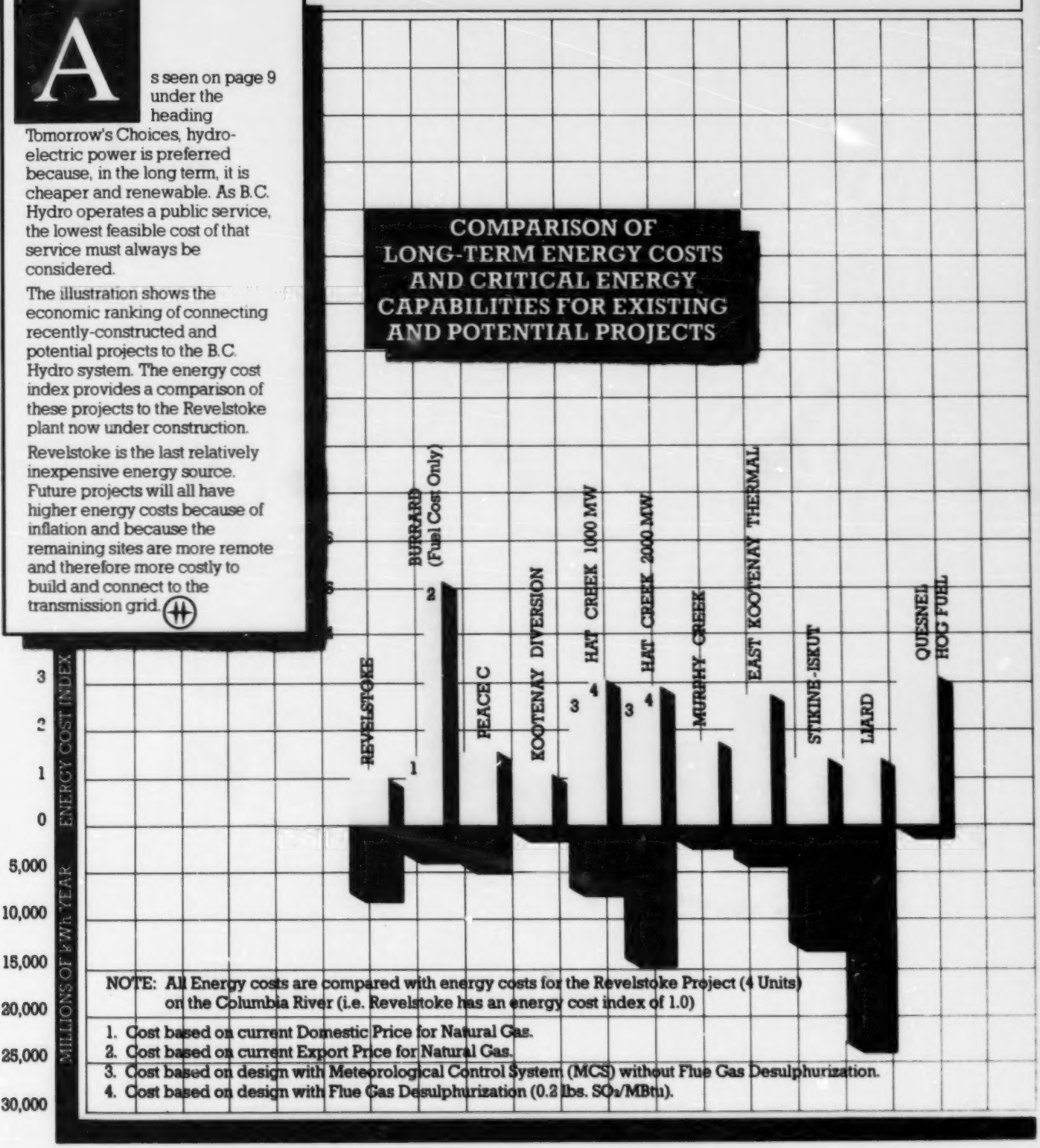
WHY HYDROELECTRIC IS PREFERRED

As seen on page 9 under the heading Tomorrow's Choices, hydro-electric power is preferred because, in the long term, it is cheaper and renewable. As B.C. Hydro operates a public service, the lowest feasible cost of that service must always be considered.

The illustration shows the economic ranking of connecting recently-constructed and potential projects to the B.C. Hydro system. The energy cost index provides a comparison of these projects to the Revelstoke plant now under construction.

Revelstoke is the last relatively inexpensive energy source. Future projects will all have higher energy costs because of inflation and because the remaining sites are more remote and therefore more costly to build and connect to the transmission grid.

COMPARISON OF LONG-TERM ENERGY COSTS AND CRITICAL ENERGY CAPABILITIES FOR EXISTING AND POTENTIAL PROJECTS



NOTE: All Energy costs are compared with energy costs for the Revelstoke Project (4 Units) on the Columbia River (i.e. Revelstoke has an energy cost index of 1.0)

1. Cost based on current Domestic Price for Natural Gas.
2. Cost based on current Export Price for Natural Gas.
3. Cost based on design with Meteorological Control System (MCS) without Flue Gas Desulphurization.
4. Cost based on design with Flue Gas Desulphurization (0.2 lbs. SO_2/MBtu).

B.C. HYDRO'S EXPORT POLICY

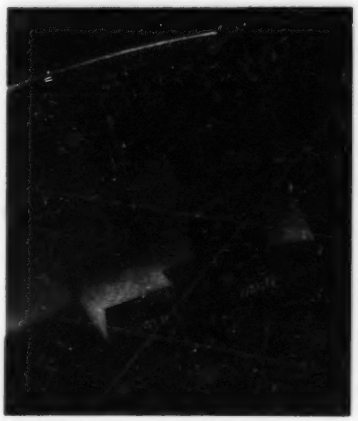
B.C. Hydro plans its construction program on the basis of meeting your energy requirements and the system being able to produce the required electric energy during critical water years.

In years of average or above average water conditions, there will be surplus water and consequently more electric generating capability than is needed in B.C. When this happens and markets exist in Canada and the U.S., it makes sense to sell surplus energy rather than waste it by spilling water over the dams.

Exporting surplus electricity is a source of additional revenue that reduces the impact of future cost increases of electricity to our customers by helping to finance future projects. Also, it reduces Canada's current account deficit by bringing U.S. dollars into the country. This is good business all around, especially since the costs incurred in exporting surplus hydro energy are negligible.

An important finding by the National Energy Board at the end of the January 1980 hearings of B.C. Hydro's application for new export licences was that it was satisfied that B.C. Hydro "has not constructed, is not constructing and is not operating its system differently because of exports".

The NEB stated in its Reasons for Decision concerning the granting of new export licences to B.C. Hydro: "The Board is satisifed that it is an inherent characteristic of electric power systems that there will inevitably be periodic surpluses of capacity because new generating plants can be added only in discrete increments. In addition, the utility must plan to meet the maximum probable load under the worst forecast supply circumstances, so that there is a surplus of capacity and/or energy at all times when these extreme conditions do not prevail. This is particularly true in a system such as that of B.C. Hydro which is predominantly hydroelectric".



"The Board accepts the applicant's contention that the denial of licences to export surplus power would decrease revenues and increase the cost of power to domestic customers with no offsetting benefit".

THE PLAN TO MEET YOUR NEEDS

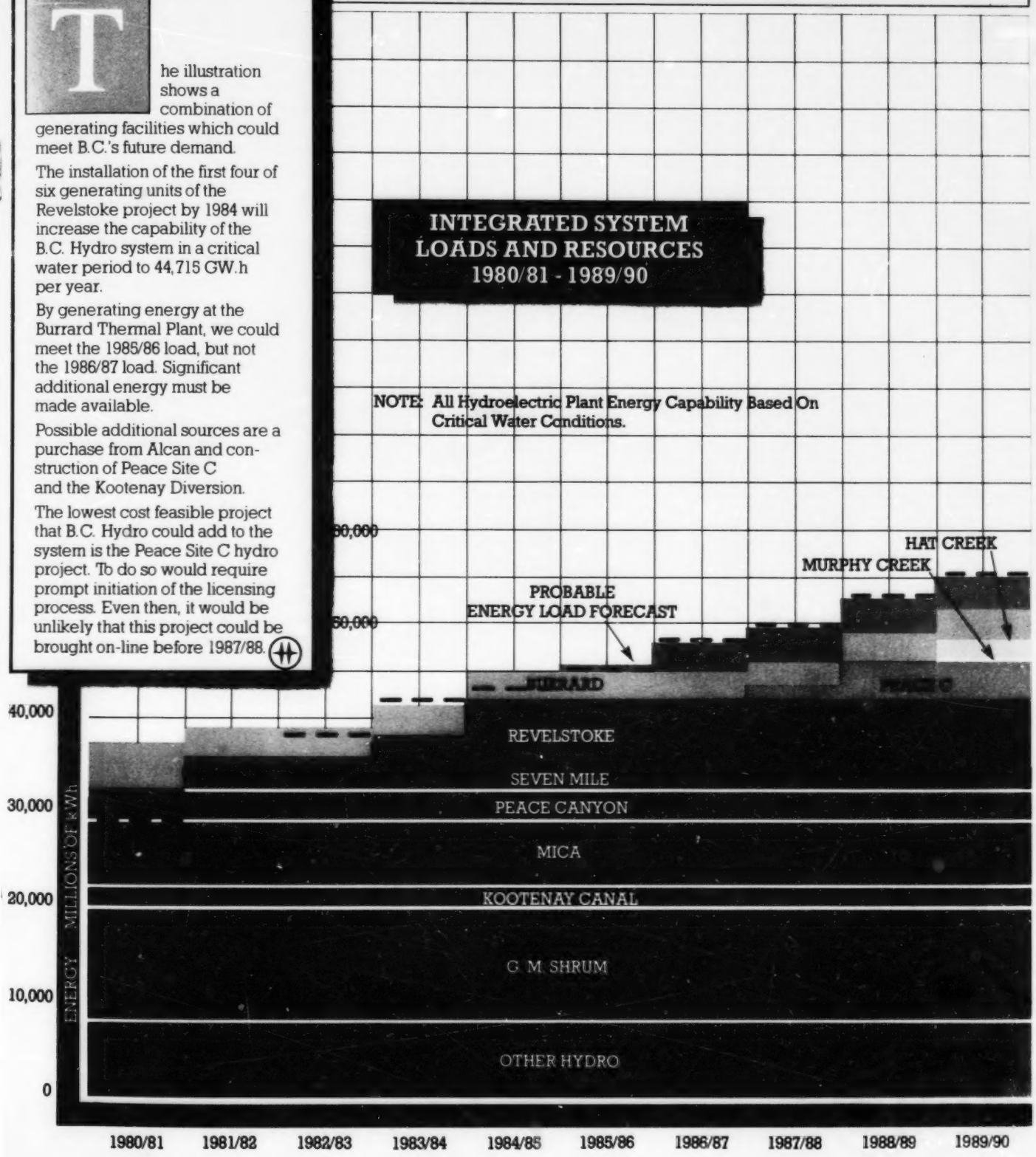
The illustration shows a combination of generating facilities which could meet B.C.'s future demand.

The installation of the first four of six generating units of the Revelstoke project by 1984 will increase the capability of the B.C. Hydro system in a critical water period to 44,715 GW.h per year.

By generating energy at the Burrard Thermal Plant, we could meet the 1985/86 load, but not the 1986/87 load. Significant additional energy must be made available.

Possible additional sources are a purchase from Alcan and construction of Peace Site C and the Kootenay Diversion.

The lowest cost feasible project that B.C. Hydro could add to the system is the Peace Site C hydro project. To do so would require prompt initiation of the licensing process. Even then, it would be unlikely that this project could be brought on-line before 1987/88.



TOMORROW'S CHOICES

Proposed Project	Ultimate Capacity (MW)	Ultimate Annual Capability Average Energy (Millions of kWh)	Estimated Economic Rank	Years of Future Load Growth Served
Kootenay Diversion	—	810	1	0.3
Peace Site C	900	4 570	4	1.9
Alcan Purchase	780	up to 5 500	N/A	2.3
Hat Creek Thermal	2 000	11 400	6	4.8
East Kootenay Thermal	600	3 680	7	1.5
Murphy Creek Hydro	400	2 100	5	0.9
Stikine-Iskut Hydro	2 690	14 100	3	5.9
Liard Hydro	4 640	24 400	2	10.2

Note: Economic ranking takes into account the cost of fuel for thermal plants

POSSIBLE SEQUENCE

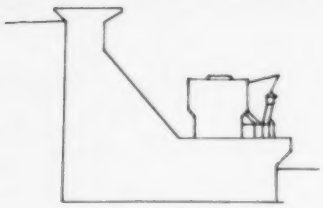
Project		Comments
Oct. 1987	Peace Site C	Earliest in-service; flooding of some agricultural land.
Oct. 1989	Murphy Creek	Feasibility to be established this year; project would involve relocation of homes and service facilities in Castlegar area.
Oct. 1989	Hat Creek Thermal	2000 MW plant. Uncertainties related to air emission regulations.
Oct. 1991	Stikine-Iskut Hydro	Earliest in-service date. Project now under study; impact on scenic value of Stikine Canyon.
Oct. 1994	Liard Hydro	Now under study. Requires solution of native Indian claims; probable flooding of Liard River Hotsprings Provincial Park and problems with proposed gas and oil pipelines from Alaska.

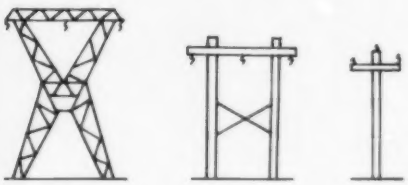
WHAT IT WILL COST

Not only do we ask "Can we build it?" We must also ask "Can we pay for it?"

The amount which must be raised to build new plant to meet future load demand is estimated to be $16.4 billion. Opposite is a breakdown of electric service by category showing how and where the money would be allocated.

These expenditures offer both short-term and long-term benefits to British Columbia. Hydro's debt is backed by revenue-producing assets which are currently valued at far in excess of the debt. Simply stated, the debt is like a mortgage on a dam or a generating station. It is paid off from revenues produced over the long service life of these facilities.





GENERATION — $9.006 billion

Regional breakdown:

Metropolitan	— $1 million
Fraser Valley	— $3 million
Central Interior	— $2.610 billion
North Coast	— $1.964 billion
South Interior	— $4.417 billion
Vancouver Island	— $11 million

TRANSMISSION — $3.278 billion

Regional breakdown:

Metropolitan	— $791 million
Fraser Valley	— $209 million
Central Interior	— $504 million
North Coast	— $434 million
South Interior	— $779 million
Vancouver Island	— $561 million

SUBSTATIONS — $1.288 billion

Regional breakdown:

Metropolitan	— $385 million
Fraser Valley	— $138 million
Central Interior	— $103 million
North Coast	— $256 million
South Interior	— $240 million
Vancouver Island	— $165 million

DISTRIBUTION — $1.442 billion

Regional breakdown:

Metropolitan	— $382 million
Fraser Valley	— $232 million
Central Interior	— $287 million
North Coast	— $ 62 million
South Interior	— $206 million
Vancouver Island	— $273 million

OTHER — $764 million

Regional breakdown:

Metropolitan	— $428 million
Fraser Valley	— $ 40 million
Central Interior	— $ 85 million
North Coast	— $ 90 million
South Interior	— $ 88 million
Vancouver Island	$ 33 million

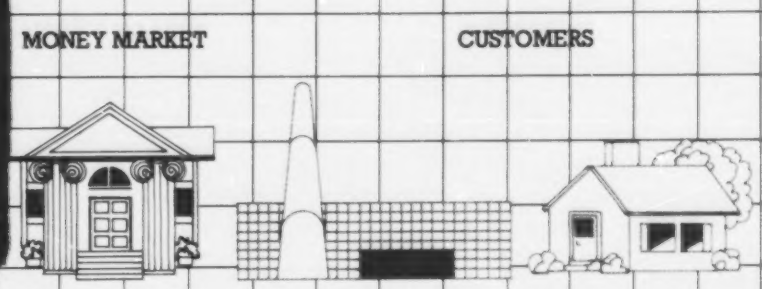
HOW TO PAY FOR IT

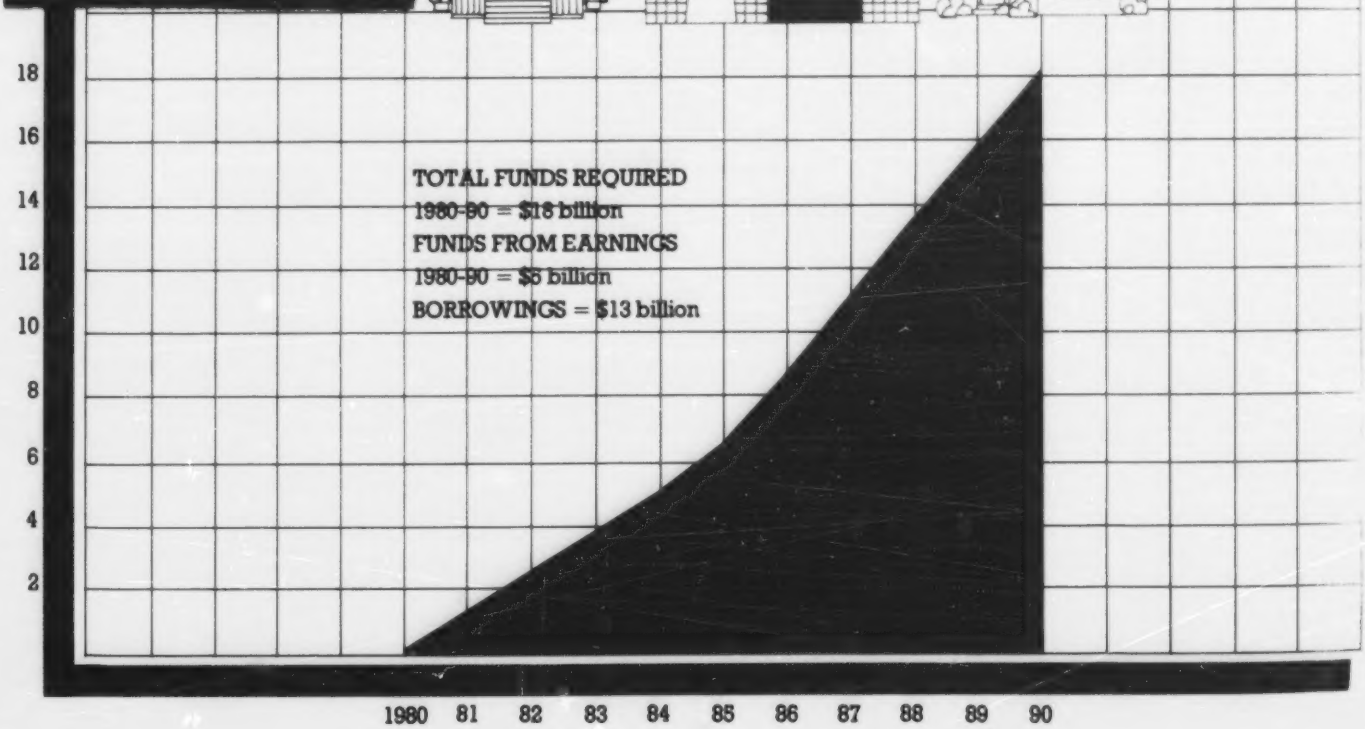
First, from earnings. In the next ten years Hydro will provide about $5.3 billion internally. Of this amount, $1.9 billion will be used to retire existing debt. The remainder will be put back into the business in the form of new construction. This leaves a substantial $13 billion to be raised.

Two ways to raise the needed money are through borrowings and through rates paid by customers. It is not reasonable to expect present customers to pay the full cost of major projects that will serve future customers, so projects are financed on a sound, long-term, business-like basis.

To do so requires that we produce sufficient earnings to convince a wide range of lenders that their loans are secure with Hydro and that Hydro has the ability to earn enough to make the repayments.

CUMULATIVE FUNDS REQUIREMENT FORECAST





WHERE TO BORROW

Inflation puts a burden on B.C. Hydro just as it does on every citizen in the province. Twenty years ago Hydro borrowed money at about 5 per cent. In 1976 the rate was 10 per cent. In 1980, rates in excess of 13 per cent have been experienced. A difference of just one-half of one per cent on a $100 million bond issue over 20 years amounts to $10 million in interest costs.

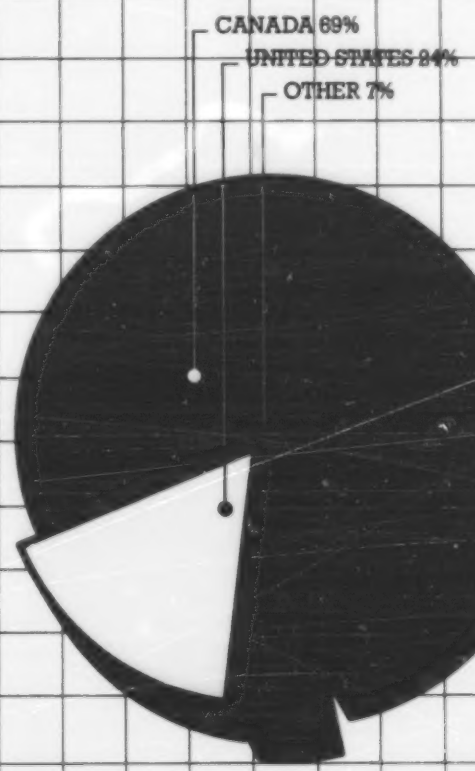
Primarily, borrowings take the form of long-term bonds (20-30 years) sometimes through an issue to the public, sometimes through a private placement arranged by brokers and sometimes from government trusteed funds.

Hydro usually looks first to Canada as a source of funds, but the Canadian market is not large enough to provide all of Hydro's needs. Therefore we must go elsewhere — mostly to the United States, but also to Europe. This is where Hydro's credit rating, based upon expert independent assessment of our financial stability, becomes a vital factor.

Currently, B.C. Hydro has the highest possible rating of Triple A from Moody's Investors' Service Inc. and from Standard and Poors.

To put Hydro's spending into perspective, it is useful to consider it in relation to the Gross Provincial Product (GPP). While capital and operating expenditures have been growing each year and now amount to more than $1.5 billion annually, they have remained for several years relatively constant as a percentage of the GPP, at roughly five per cent. In fact the percentage was higher in the early 1960s than it is today.

BONDS ISSUED BY B.C. HYDRO



Average interest rate of all borrowings is 8.61% at March 31, 1980.

GAS

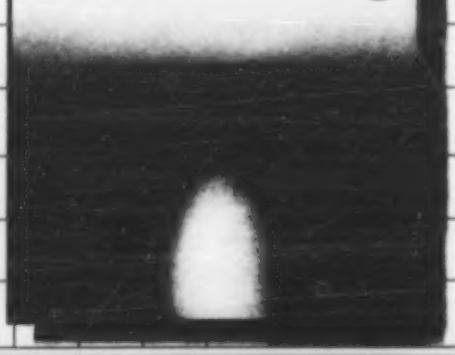
Gas sales currently account for 18 per cent of B.C. Hydro's revenues, and gas is expected to play an increasingly important part in meeting your energy needs over the next ten years.

Hydro provides natural gas service to British Columbians in the Lower Mainland and the Fraser Valley and butane/airmix gas for Vancouver Island customers. The possibility of extending natural gas service to Vancouver Island is being studied.

Probable growth rate for natural gas sales on the Lower Mainland through 1989/90 is currently estimated at 3.8 per cent.

Conversions from oil heating to gas heating by residential customers are increasing significantly due to cost benefits and supply assurances. The Provincial Government estimates that natural gas from proven reserves in B.C. will last well into the 21st century.

One of B.C. Hydro's principal corporate strategies is continuance of the systematic and orderly expansion of gas distribution facilities to meet increasing demand. It is estimated that the cost of this expansion will exceed $500 million over the next ten years.



SUMMARY

1. B.C. Hydro is responsible for providing energy to meet the needs of British Columbians.
2. Hydro is responsible for estimating what those needs will be and of meeting them with a plan that ensures the future prosperity of the Province and its citizens.
3. Hydro has the technical and financial ability to carry out that plan with due regard for the economic and environmental well-being of all British Columbians.
4. Hydro pursues a policy of continual study of all sources of energy and supports development of technologies that will make those sources economically viable for use by British Columbians.
5. Hydro's current ten-year plan is based upon an estimate of your energy needs. This estimate is reviewed annually and the plan is amended to suit changing circumstances. In a given year, there may be only one major plant decision made. Even that can be changed or delayed if conditions demand it. It is a flexible plan designed to meet your needs.
6. Hydro welcomes the co-operation and understanding of British Columbians in its efforts to ensure that their needs are met.

GLOSSARY

Capability: the amount of energy a generating plant can produce in a given time (usually a year). For a hydro plant it relates not only to the size of the generating equipment but also to the availability of water (e.g. with a small amount of water available the plant could be operated at capacity for a short time, then closed down or output greatly reduced so the average level of energy production would be much less then the plant capacity.)

Capacity: the level of output in kilowatts of a generating plant when all the units are operating "wide open".

Circuit: a system of conductors through which an electric current is intended to flow.

Generator: a machine that converts mechanical power into electric power.

Head: difference in height between the water level in the reservoir and the turbine outlet. This influences the amount of energy a flow of water can produce.

Load Forecast: an estimate of customers' electricity needs at some future time.

Penstock: tube through which water flows from reservoir to the turbine in a hydroelectric generating station.

Run of the River Project: a hydroelectric generating station utilizing the instantaneous flow of a river (usually regulated by upstream developments) rather than its own storage reservoir.

Spillway: a chute, usually of concrete, to discharge excess water from a reservoir.

Streamflow: the quantity rate of water passing a given point in a stream or river.

Turbine: in an electric generating station, a rotating device spun by water, steam, gas or air and which is connected to a generator.

ac (alternating current): an electric current that reverses its direction of flow at regularly recurring intervals of time (usually 60 times per second in North America).

dc (direct current): an electric current which, under normal conditions, flows in one direction only.

V (volt): the unit of electric pressure.

kV (kilovolts): 1000 volts.

W (watt): the basic unit of electric power, expressing the rate at which electric energy is being expended.

kW (kilowatts): 1000 watts.

kW.h (kilowatt-hour): a unit of work or energy equal to that expended by one kilowatt in one hour.

MW (megawatts): 1000 kilowatts, or 1 000 000 watts.

GW.h: one million kilowatt hours.

km^2 (square kilometres): a metric unit of area measuring 1000 m by 1000 m.

m^3 (cubic metres): a metric unit of volume.

m^3/s (cubic metres per second): a unit of flow.